### CITY OF SKYLINE SKYLINE, MINNESOTA

### **AUDITED FINANCIAL STATEMENTS**

FOR THE YEAR ENDED DECEMBER 31, 2021

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#### CITY OF SKYLINE, MINNESOTA ELECTED AND APPOINTED OFFICIALS FOR THE YEAR ENDED DECEMBER 31, 2021

### **ELECTED**

Name	Title	Term Expires
Paige Attarian	Mayor	December 31, 2022
Steve Romnes	Council Member	December 31, 2022
Jason Hamond	Council Member	December 31, 2022
Eric Manske	Council Member	December 31, 2024
Shirley Piepho	Council Member	December 31, 2024
	<u>APPOINTED</u>	
Name	Title	
Marnie Kortuem	Clerk	
Lon Whitehead	Treasurer	



### Burkhardt & Burkhardt, Ltd.

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**Experienced...** Over 40 years combined experience

Affordable... Exceptional value for a reasonable price

**Friendly...** Family owned and run since 1990

#### **INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor and Members of the City Council Skyline, Minnesota

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities and each major fund of the City of Skyline, Minnesota (the City), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major fund of the City, as of December 31, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, which raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplemental information as listed in the table of contents under supplemental section are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.



#### **Prior Year Comparative Information**

Burkhardt & Burkhardt, Ltd.

We have previously audited the City's 2020 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, the business-type activities and each major fund in our report dated July 13, 2021 In our opinion, the partial comparative information presented herein as of and for the year ended December 31, 2020 is consistent, in all material respects, with the audited financial statements from which it has been derived.

Burkhardt & Burkhardt, Ltd.

Mankato, Minnesota

August 5, 2022



#### STATEMENT OF NET POSITION December 31, 2021

	Governmental Activities Business-type Activities			Total		
ASSETS						
Cash and Cash Equivalents	\$	82,786	\$	328,309	\$	411,095
Receivables:						
Accounts		0		11,684		11,684
Property Taxes		543		0		543
Special Assessments		0		36,462		36,462
Due From Other Governments		0		3,731		3,731
Internal Balances		18,737		(18,737)		0
Prepaid Expenses		552		384		936
Special Assessments		0		36,746		36,746
Property and Equipment		406,577		2,187,087		2,593,664
Accumulated Depreciation		(147,989)		(746,225)		(894,214)
TOTAL ASSETS	\$	361,206	\$	1,839,441	\$	2,200,647
LIABILITIES AND NET POSITION						
Liabilities:						
Accounts Payable	\$	2,395	\$	16,579	\$	18,974
Interest Payable		0		134		134
Due to Other Governments		0		307		307
Current Portion of Bonds Payable		0		36,000		36,000
Bonds Payable, Less Current Portion		0		20,227		20,227
Total Liabilities		2,395	_	73,247	_	75,642
Net Position:						
Net Investment in Capital Assets		258,589		1,384,633		1,643,222
Restricted		0		56,227		56,227
Unrestricted		100,222		325,334		425,556
Total Net Position		358,811		1,766,194		2,125,005
TOTAL LIABILITIES AND NET POSITION	\$	361,206	\$	1,839,441	\$	2,200,647

#### STATEMENT OF ACTIVITIES For The Year Ended December 31, 2021

				Program Revenues				
					Operating		Capital	
			Ch	arges for	Gr	ants and	Gra	nts and
Functions/Programs	<u>E</u>	xpenses	S	ervices	Con	tributions	Cont	ributions
GOVERNMENTAL ACTIVITIES:								
General Government	\$	35,490	\$	560	\$	0	\$	0
Public Safety		37,967		0		0		0
Public Works		9,090		0		14,301		0
Parks and Recreation		9,117		0		0		0
Total Governmental Activities		91,664		560		14,301		0
BUSINESS-TYPE ACTIVITIES:								
Water		43,610		30,767		0		0
Sewer		46,382		34,032		0		3,456
Refuse		28,493		23,016		0		0
Total Business-type Activities		118,485		87,815		0		0
Total Primary Government	<u>\$</u>	210,149	\$	88,375	\$	14,301	\$	0

#### General Revenues:

Taxes:

Property Taxes, Levied for General Purposes

Franchise Fees

Intergovernmental

Interest and Investments Earnings

Transfers

Other Revenues

**Total General Revenues** 

Changes in Net Position

Net Position - January 1

Net Position - December 31

Net (Expenses) Revenues and Changes in Net Position

		inges in Nei Fosh				
	Primary Government					
	Governmental Business-type					
A	Activities	Activities	Total			
\$	(34,930)	\$ 0	\$ (34,9	30)		
	(37,967)	0	(37,9	67)		
	5,211	0	5,2			
	(9,117)	0	(9,1	17)		
	(76,803)	0	(76,8			
	0	(12,843)	(12,8	(43)		
	0	(8,894)	(8,8)			
	0	(5,477)	(5,4			
	0	$\frac{(3,177)}{(27,214)}$	(27,2			
		(27,211)	(27,2	11)		
	(76,803)	(27,214)	(104,0	17)		
	51,921	0	51,9	21		
	2,689	0	2,6			
	34,909	0	34,9			
	2,798	0	2,7			
	8,245	92,583	100,8			
_	100,562	92,583	193,1			
	100,302	92,363	193,1	<del>4</del> 3		
	23,759	65,369	89,1	28		
	23,139	05,509	69,1	20		
	335.052	1,700,825	2.025.0	77		
	335,052	1,700,623	2,035,8	/ /		
\$	358,811	\$ 1,766,194	\$ 2,125,0	05		
Ψ	550,011	ψ 1,/00,194	Ψ 2,123,0	05		

#### BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2021

ACCEPTEG	(	General
ASSETS		
Cash and Cash Equivalents	\$	82,786
Property Taxes Receivable		543
Prepaid Expenses		552
Due from Other Funds		18,737
TOTAL ASSETS	\$	102,618
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE		
Liabilities: Accounts Payable	\$	2,395
Deferred Inflows of Resources: Unavailable Revenue - Delinquent Taxes		164
Fund Balance:		
Nonspendable		552
Unassigned		99,507
Total Fund Balance		100,059
TOTAL LIABILITIES, DEFERRED INFLOWS OF		
RESOURCES AND FUND BALANCE	\$	102,618

# RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION GOVERNMENTAL FUNDS December 31, 2021

Total Fund Balances - Governmental Funds	\$ 100,059
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.	
Cost of Capital assets	406,577
Less: Accumulated depreciation	(147,989)
Certain receivables will be collected next year, but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds.	
Delinquent property taxes	 164
Total Net Position - Governmental Activities	\$ 358,811

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

For the Year Ended December 31, 2021

	General
Revenues:	
Property Taxes	\$ 52,628
Franchise Fees	2,689
Intergovernmental	49,210
Charges for Services	560
Other Revenues	8,245
Interest Earnings	2,798
Total Revenues	116,130
Expenditures:	
General Government	26,247
Public Safety	37,967
Public Works	9,090
Parks and Recreation	7,440
Total Expenditures	80,744
Change in Fund Balance	35,386
Fund Balance - January 1	64,673
Fund Balance - December 31	<u>\$ 100,059</u>

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES - GOVERNMENTAL FUNDS For the Year Ended December 31, 2021

Net Change in Fund Balances - Governmental Funds	\$ 35,386
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities the cost of those assets are capitalized and allocated over their estimated useful lives and reported as depreciation expense.	
Depreciation expense	(10,920)
Delinquent receivables will be collected next year, but are not available soon enough to pay for the current periods's expenditures and, therefore, are not reported as revenues in the Governmental funds.	
Delinquent property taxes	 (707)
Change in Net Position - Governmental Activities	\$ 23,759

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND For the Year Ended December 31, 2021

	Original and Final Budget	Actual Amount	Over (Under) Budget
Revenues:			
Property Taxes	\$ 50,150	\$ 52,628	\$ 2,478
Franchise Fees	2,300	2,689	389
Intergovernmental	18,517	49,210	30,693
Charges for Services	1,000	560	(440)
Other Revenues	400	8,245	7,845
Interest Earnings	3,000	2,798	(202)
Total Revenues	75,367	116,130	40,763
Expenditures:			
General Government	33,081	26,247	(6,834)
Public Safety	41,371	37,967	(3,404)
Public Works	10,100	9,090	(1,010)
Parks and Recreation	7,550	7,440	(110)
Total Expenditures	92,102	80,744	(11,358)
Change in Fund Balance	\$ (16,735)	35,386	\$ 52,121
Fund Balance - January 1		64,673	
Fund Balance - December 31		\$ 100,059	

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS December 31, 2021

	Business-type Activities - Enterprise Funds			
	Water Fund	Sewer Fund	Refuse Fund	Totals
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 237,359	\$ 90,950	\$ 0	\$ 328,309
Receivables:				
Accounts	9,129	1,524	1,031	11,684
Special Assessments	0	36,462	0	36,462
Due From Other Governments	0	3,731	0	3,731
Prepaid Expenses	384	0	0	384
Total Current Assets	246,872	132,667	1,031	380,570
Noncurrent Assets:				
Distribution Systems	616,005	1,484,865	0	2,100,870
Construction in Progress	86,217	0	0	86,217
Accumulated Depreciation	(384,427)	(361,798)	0	(746,225)
Special Assessments	0	36,746	0	36,746
Total Noncurrent Assets	317,795	1,159,813	0	1,477,608
TOTAL ASSETS	\$ 564,667	\$ 1,292,480	\$ 1,031	\$ 1,858,178
LIABILITIES AND NET POSITION				
Current Liabilities:				
Accounts Payable	\$ 13,963	\$ 0	\$ 2,616	\$ 16,579
Interest Payable	0	134	0	134
Due to Other Governments	0	0	307	307
Current Portion of Long-term Debt	0	36,000	0	36,000
Due To Other Funds	0	0	18,737	18,737
Total Current Liabilities	13,963	36,134	21,660	71,757
Noncurrent Liabilities:				
Bonds Payable - Less Current Portion	0	20,227	0	20,227
Total Liabilities	13,963	56,361	21,660	91,984
Net Position:				
Net Investment in Capital Assets	317,794	1,066,839	0	1,384,633
Restricted	0	56,227	0	56,227
Unrestricted	232,910	113,053	(20,629)	325,334
Total Net Position	550,704	1,236,119	(20,629)	1,766,194
TOTAL LIABILITIES AND NET POSITION	\$ 564,667	\$ 1,292,480	\$ 1,031	\$ 1,858,178

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended December 31, 2021

	Business-type Activities - Enterprise Funds			
	Water	Sewer	Refuse	
	Fund	Fund	Fund	Totals
Operating Revenues:				
Charges for Services	\$ 30,767	\$ 34,032	\$ 23,016	\$ 87,815
Operating Expenses:				
Personal Services	6,136	0	0	6,136
Supplies	1,652	0	0	1,652
Professional Fees	4,980	0	0	4,980
Utilities	9,068	0	0	9,068
Garbage Service	0	0	28,493	28,493
Sewer Charges	0	23,855	0	23,855
Repairs and Maintenance	3,561	0	0	3,561
Other Expenses	2,537	0	0	2,537
Depreciation	15,676	21,585	0	37,261
Total Operating Expenses	43,610	45,440	28,493	117,543
Income (Loss) From Operations	(12,843)	(11,408)	(5,477)	(29,728)
Nonoperating Revenues (Expenses):				
Special Assessments	0	3,456	0	3,456
Rental Income	92,583	0	0	92,583
Interest Expense	0	(942)	0	(942)
Total Nonoperating Revenues (Expenses)	92,583	2,514	0	95,097
Change in Net Position	79,740	(8,894)	(5,477)	65,369
Net Position - January 1	470,964	1,245,013	(15,152)	1,700,825
Net Position - December 31	\$ 550,704	\$ 1,236,119	\$ (20,629)	\$ 1,766,194

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For The Year Ended December 31, 2021

	Business-type Activities - Enterprise Funds					ls		
	Water			Sewer	Refuse			
		Fund		Fund		Fund		Totals
CASH FLOWS FROM OPERATING ACTIVITIES								
Receipts From Customers and Users	\$	32,423	\$	29,867	\$	22,714	\$	85,004
Payments to Suppliers		(27,976)		(24,590)		(28,643)		(81,209)
Payments to Employees		(6,136)		0		0		(6,136)
Other Receipts		92,583		0		0		92,583
Net Cash from Operating Activities	_	90,894		5,277		(5,929)		90,242
CASH FLOWS FROM NONCAPITAL FINANCING								
ACTIVITIES:								
Change in Interfund Balances	_	12,808	_	0	_	5,929	_	18,737
CASH FLOWS FROM CAPITAL AND RELATED								
FINANCING ACTIVITIES								
Purchase of Capital Assets		(73,812)		0		0		(73,812)
Principal Paid on Bonds		0		(53,119)		0		(53,119)
Interest Paid on Bonds		0		(1,008)		0		(1,008)
Special Assessments Received		0		39,282		0		39,282
Net Cash from Capital and Related Financing Activities		(73,812)		(14,845)	_	0	_	(88,657)
Net Change in Cash and Cash Equivalents		29,890		(9,568)		0		20,322
Cash and Cash Equivalents - January 1		207,469		100,518		0		307,987
Cash and Cash Equivalents - December 31	\$	237,359	\$	90,950	\$	0	\$	328,309
Reconciliation of Operating Income (Loss) to Net Cash from Operating Activities:								
Operating Income (Loss)	\$	(12,843)	\$	(11,408)	\$	(5,477)	\$	(29,728)
Adjustments to Reconcile Operating Income (Loss) to Net	Ψ	(12,013)	Ψ	(11,100)	Ψ	(3,177)	Ψ	(2),720)
Cash from Operating Activities:								
Other Receipts		92,583		0		0		92,583
Depreciation Expense		15,676		21,585		0		37,261
(Increase) Decrease in Accounts Receivable		1,656		(434)		(302)		920
(Increase) Decrease in Due From Other Governments		0		(3,731)		0		(3,731)
(Increase) Decrease in Prepaid Insurance		(101)		0		0		(101)
Increase (Decrease) in Accounts Payable		(6,077)		(735)		(150)		(6,962)
Net Cash from Operating Activities	\$	90,894	\$	5,277	\$	(5,929)	\$	90,242

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting entity

The City of Skyline, Minnesota (the City) operates under the "Optional Plan A" form of government as defined in Minnesota statutes. Under this plan, the government of the City is directed by a City Council composed of an elected Mayor and four elected City Council Members. The City Council exercises legislative authority and determines all matters of policy. The City Council appoints personnel responsible for the proper administration of all affairs relating to the City.

The City has considered all potential units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the primary government to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the primary government. As required by accounting principles generally accepted in the United States of America, these financial statements present the City and its component units, entities for which the City is financially accountable.

Component units for which the City has been determined to be financially accountable can be blended with the primary government or be included as a discrete presentation. Blended component units, although legally separate entities are in substance part of the City's operations and so data from these units are combined with data of the City. Each discretely presented component unit, on the other hand, is reported in a separate column in the financial statements to emphasize it is legally separate from the City. Based on the foregoing criteria as of December 31, the City had no blended or discretely presented component units.

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all nonfiduciary activities of the City and its component units. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Internally dedicated revenues are reported as general revenues rather than as program revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Aggregate information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

#### C. Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements and the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is susceptible to accrual as revenue of the current period. All other revenue items are measurable and available only when cash is received by the City.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the tax is levied. Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are also recorded as unearned revenue. On the modified accrual basis, receivables that will not be collected within the available period have also been reported as deferred inflows of resources in the fund financial statements.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

The City reports the following major governmental funds:

The *General fund* is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

The City reports the following major proprietary funds:

The Water fund accounts for the costs associated with the City's water utility system and ensures that user charges are sufficient to meet those costs.

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

The Sewer fund accounts for the costs associated with the City's sewer utility system and ensures that user charges are sufficient to meet those costs.

The Refuse fund accounts for the costs associated with the City's refuse collection and ensures that user charges are sufficient to meet those costs.

As a rule, the effect of interfund activity has been eliminated from government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer functions and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

### D. Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position/fund balance

#### Deposits and investments

The City's cash and cash equivalents are cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Cash balances from all funds are pooled and invested, to the extent available, in certificates of deposit and other authorized investments. Earnings from such investments are allocated based on applicable participation by each of the funds.

The City may also invest idle funds as authorized by Minnesota statutes, as follows:

- 1. Direct obligations or obligations guaranteed by the United States or its agencies.
- 2. Shares of investment companies registered under the Federal Investment Company Act of 1940 and received the highest credit rating, rated in one of the two highest rating categories by a statistical rating agency, and have a final maturity of thirteen months or less.
- 3. General obligations of a state or local government with taxing powers rated "A" or better; revenue obligations rated "AA" or better.
- 4. General obligations of the Minnesota Housing Finance Agency rated "A" or better.
- 5. Bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System.
- 6. Commercial paper issued by United States banks, corporations, or their Canadian subsidiaries, of highest quality category by at least two nationally recognized rating agencies and maturing in 270 days or less.

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

- 7. Repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.
- 8. Guaranteed Investment Contracts (GIC's) issued or guaranteed by a United States commercial bank, a domestic branch of a foreign bank, a United States insurance company, or its Canadian subsidiary, whose similar debt obligations were rated in one of the top two rating categories by a nationally recognized rating agency.

#### Property taxes

The City Council annually adopts a tax levy and certifies it to the County in December for collection in the following year. The County is responsible for collecting all property taxes for the City. These taxes attach an enforceable lien on taxable property within the City on January 1 and are payable by the property owners in two installments. The taxes are collected by the County Treasurer and tax settlements are made to the City during January, June, and December each year.

Taxes payable on homestead property, as defined by Minnesota statutes, were partially reduced by a market value credit aid. The credit is paid to the City by the State in lieu of taxes levied against the homestead property. The State remits this credit in two equal installments in October and December each year.

Delinquent taxes receivable includes the past six years' uncollected taxes. Delinquent taxes have been offset by a deferred inflow of resources for delinquent taxes not received within 60 days after year end in the fund financial statements.

#### Accounts receivable

Accounts receivable include amounts billed for services provided before year end. Unbilled utility enterprise fund receivables are also included for services provided in 2021. The City annually certifies delinquent water and sewer accounts to the County for collection in the following year. Therefore, there has been no allowance for doubtful accounts established.

#### Special assessments

Special assessments represent the financing for public improvements paid for by benefiting property owners. These assessments are recorded as receivables upon certification to the County. Special assessments are recognized as revenue when they are received in cash or within 60 days after year end. All governmental special assessments receivable are offset by a deferred inflow of resources in the fund financial statements.

#### Prepaid items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### Interfund receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

#### Note 1 <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – (Continued)

#### Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than the thresholds below (amount not rounded) and an estimated useful life in excess of one year. For financial statement purposes only, a capitalization threshold is established for each capital asset category as follows:

Assets	Capitalization Threshold
Land improvements	\$ 10,000
Buildings and improvements	25,000
Infrastructure	100,000
Machinery and equipment	5,000

As the City constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations, the City values these capital assets at the estimated fair value of the item at the date of its donation.

Property, plant, and equipment of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Useful Lives in Years
Buildings and improvements	15 to 75
Infrastructure	20 to 60
Machinery and equipment	3 to 15

#### Deferred outflows/inflows of resources

In addition to liabilities, the statement of financial position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

In addition to assets, the statement of financial position and fund financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of resources that is applicable to future reporting period(s) and so will not be recognized as an outflow of resources (expense) until that time.

#### Long-term obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are delayed and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether withheld from the actual debt proceeds received, are reported as debt service expenditures

#### Net position

In the government-wide financial statements, net position represents the difference between assets and liabilities. Net position is displayed in three components:

- a. Net investment in capital assets Consists of capital assets, net of accumulated depreciation reduced by any outstanding debt attributable to acquire capital assets.
- b. Restricted net position Consists of net position balances restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments.
- c. Unrestricted net position All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets".

#### Fund balance

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources reported in the governmental funds. These classifications are defined as follows:

Nonspendable - Amounts that cannot be spent because they are not in spendable form, such as prepaid items.

*Restricted* - Amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

Committed - Amounts constrained for specific purposes that are internally imposed by formal action (resolution) of the City Council, which is the City's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the City Council modifies or rescinds the commitment by resolution.

Assigned - Amounts constrained for specific purposes that are internally imposed. In governmental funds other than the General fund, assigned fund balance represents all remaining amounts that are not classified as nonspendable and are neither restricted nor committed. In the General fund, assigned amounts represent intended uses established by the City Council itself or by an official to which the governing body delegates the authority. The City Council has adopted a fund balance policy which delegates the authority to assign amounts for specific purposes to the City Clerk.

Unassigned - The residual classification for the General fund and also negative residual amounts in other funds.

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available. Additionally, the City would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City has formally adopted a fund balance policy for the General fund. The City's policy is to maintain a minimum unassigned fund balance of 20-25 percent of budgeted operating expenditures.

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

#### Note 2 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General fund. All annual appropriations lapse at fiscal year-end. The City does not use encumbrance accounting.

On or before July 1 of each year, all departments of the City submit requests for appropriations to the City Clerk so that a budget may be prepared. Before September 15, the proposed budget is presented to the City Council for review. The City Council holds public hearings, and a final budget is prepared and adopted in December.

The appropriated budget is prepared by fund, function, and department. The City's department heads, with the approval of the City Clerk, may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the City Council. The legal level of budgetary control is the department level. Budgeted amounts are as originally adopted or as amended by the City Council. There were no budget amendments during the year.

#### B. Excess of Expenditures over Appropriations

For the year ended December 31, 2021, no fund had expenditures over appropriations.

#### C. Deficit Fund Equity

The following funds had fund equity deficits at year end:

Fund	Am	ount
Business-type		
Major		
Refuse	\$	20,629

#### Note 3 DETAILED NOTES ON ALL FUNDS

#### A. Deposits and investments

#### **Deposits**

Custodial credit risk for deposits and investments is the risk that in the event of a bank failure, the City's deposits and investments may not be returned, or the City will not be able to recover collateral securities in the possession of an outside party. In accordance with Minnesota statutes and as authorized by the City Council, the City maintains deposits at those depository banks, all of which are members of the Federal Reserve System.

Minnesota statutes require that all City deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral in lieu of a corporate surety bond includes:

- United States government Treasury bills, Treasury notes, Treasury bonds;
- Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

#### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

- General obligation securities of any state or local government with taxing powers which is rated "A" or better by a national bond rating service, or revenue obligation securities of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service;
- General obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity;
- Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied by written evidence that the bank's public debt is rated "AA" or better by Moody's Investors Service, Inc., or Standard & Poor's Corporation; and
- Time deposits that are fully insured by any federal agency

Minnesota statutes require that all collateral shall be placed in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The selection should be approved by the government entity.

On December 31, 2021, the carrying amount of deposits was \$411,095 and the bank balance was \$414,153. Of the bank balance, \$262,492 was covered by federal depository insurance. The remaining balance was covered by collateral held by the City's agent in the City's name.

#### Investments

On December 31, 2021, the City had no investments.

A reconciliation of cash and cash equivalents as shown on the statement of net position for the City follows:

	Gov	Proprietary Funds		
Demand deposits	\$	15,392	\$	(5,958)
Time deposits		67,394		334,267
Total cash and cash equivalents	\$	82,786	\$	328,309

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

#### B. Capital assets

Capital asset activity for the City for the year ended December 31, 2021, was as follows:

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Governmental activities:				
Capital assets not being depreciated				
Land	\$ 10,021	\$ -	\$ -	\$ 10,021
Capital assets being depreciated				
Buildings and Improvements	313,463	=	-	313,463
Machinery and equipment	83,093		-	83,093
Total capital assets				
being depreciated	396,556			396,556
Less accumulated depreciation for				
Buildings and Improvements	(72,783)	(8,087)	-	(80,870)
Machinery and equipment	(64,287)	(2,832)		(67,119)
Total accumulated				
depreciation	(137,070)	(10,919)		(147,989)
Total capital assets				
being depreciated, net	259,486	(10,919)		248,567
Governmental activities				
capital assets, net	\$ 269,507	\$ (10,919)	\$ -	\$ 258,588
capital assets, flet	Ψ 209,307	ψ (10,919)	Ψ -	Ψ 230,366

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

	Beginning						Ending	
Durings tome activities.	Balance	lno	creases	Dec	reases		Balance	
Business-type activities: Capital assets not being depreciated								
Land	\$ 15,000	\$	_	\$	_	\$	15,000	
Construction in Progress	-	Ψ	86,217	Ψ	_	Ψ	86,217	
Total capital assets not	15,000		86,217		_		101,217	
being depreciated								
Capital assets being depreciated								
Distribution system	2,071,390		-		-		2,071,390	
Machinery and equipment	14,480						14,480	
Total capital assets								
being depreciated	2,085,870		-				2,085,870	
Less accumulated depreciation for								
Distribution system	(704,235)		(36,682)		-		(740,917)	
Machinery and equipment	(4,729)		(579)			_	(5,308)	
Total accumulated								
depreciation	(708,964)	-	(37,261)		-		(746,225)	
Total capital assets								
being depreciated, net	1,376,906		(37,261)				1,339,645	
Business-type activities								
capital assets, net	\$ 1,391,906	\$	48,956	\$		\$	1,440,862	
Depreciation expense was charged to functions  Governmental activities:	/programs of the	City as	s follows:					
General government				\$	9,2	42		
Parks and recreation					1,6	77_		
Total depreciation expense - governmen	ntal activities			\$	10,9	19		
Business-type activities:								
Water				\$	15,6	76		
Sewer				_	21,5			
Total depreciation expense - business-t	ype activities			\$	37,20	61		

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

#### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

#### C. Long-term debt

#### General Obligation Revenue Bonds/Notes

The City issued general obligation revenue bonds/notes where the government pledges income derived from the acquired or constructed assets to pay debt service requirements. A portion of the revenue bonds/notes is paid by special assessments levied on benefiting property owners. The City is obligated to levy ad valorem taxes in the event that anticipated income from the acquired or constructed assets will not be sufficient to cover debt service requirements. revenue bonds/notes currently outstanding are as follows:

Description	Authorized and Issued	Interest Rate	Issue Date	Maturity Date	lance at ear End
G.O. Revenue					
Note of 2004B	1,179,511	1.00%	8/5/04	8/20/24	\$ 56,227
Total general obligation	revenue bonds/notes				\$ 56,227

Annual debt service requirements to maturity for general obligation bonds/notes are as follows:

Year Ending	Bu	siness-ty	vities			
December 31	Principal Interest			Total		
2022		36,000		562		36,562
2023		20,227		202		20,429
Total	\$	56,227	\$	766	\$	56,991

#### Changes in long-term liabilities

During the year ended December 31, 2021, the following changes occurred in long-term liabilities.

	ginning	T		D		Ending		e Within
	 Balance	Inci	reases	De	ecreases	 Balance	<u>Oi</u>	ne Year
Business-type activities:								
GO revenue notes	\$ 109,346	\$	-	\$	(53,119)	\$ 56,227	\$	36,000

#### D. Interfund receivables, payables, and transfers

#### Interfund transfers

There were no interfund transfers for the year ended December 31, 2021.

#### Internal Balances

Payable fund	Receivable fund	Amount				
Refuse	General	\$	18,737			

The purpose of internal balance between the General and Refuse funds was to eliminate a cash deficit in the Refuse Fund.

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

#### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

#### E. Net Position/Fund Balance

#### Governmental Activities Net Position

Governmental activities net position reported on the government-wide statement of net position on December 31, 2021, includes the following:

Land	\$ 10,021
Buildings and improvements	313,463
Machinery and equipment	83,094
Less: accumulated depreciation	 (147,989)
Total Net Investment in Capital Assets	258,589
Unrestricted	 100,222
Total Governmental Activities Net Position	\$ 358,811

#### **Business-Type Activities Net Position**

Business-type activities net position reported on the government-wide statement of net position on December 31, 2021, includes the following:

#### Net Investment in Capital Assets:

Land	\$ 15,000
Construction in progress	86,217
Distribution system	2,071,390
Machinery and equipment	14,480
Less: accumulated depreciation	(746,225)
Less: related debt	 (56,227)
Total Net Investment in Capital Assets	1,384,633

#### Restricted

Debt service	56,227
Unrestricted	325,334

#### Note 4 OTHER INFORMATION

#### A. Risk management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City carries insurance. The City obtains insurance through participation in the League of Minnesota Cities Insurance Trust (LMCIT), which is a risk sharing pool with approximately 800 other governmental units. The City pays an annual premium to LMCIT for its workers compensation and property and casualty insurance. The LMCIT is self-sustaining through member premiums and will reinsure for claims above a prescribed dollar amount for each insurance event. Settled claims have not exceeded the City's coverage in any of the past three fiscal years.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities, if any, include an amount for claims that have been incurred but not reported (IBNRs). The City's management is not aware of any incurred but not reported claims.

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2021

#### Note 4 OTHER INFORMATION – (Continued)

#### B. Legal debt margin

In accordance with Minnesota statutes, the City may not incur or be subject to net debt in excess of 3 percent of the market value of taxable property within the City. Net debt is payable solely from ad valorem taxes and therefore excludes debt financed partially or entirely by special assessments, enterprise fund revenues, or tax increments. The City's has no debt outstanding subjected to this limit.

#### C. Concentrations

The City receives a significant amount of its annual General fund revenues from the State of Minnesota from the Local Government Aid (LGA) program. The amount received in 2021 was \$18,517. This accounted for 16 percent of General fund revenues.

#### Note 5 SUBSEQUENT EVENTS

On March 25, 2022, the City issued General Obligation Water Revenue Bonds, 2022A, for \$1,655,000 at 2.85% interest per annum to assist with the construction of a new water tower and pumphouse within the City



#### BALANCE SHEET GENERAL FUND December 31, 2021

(With Comparative Amounts for December 31, 2020)

	2021			2020
ASSETS				
Cash in Checking	\$	15,391	\$	486
Cash in Savings		67,395		64,597
Property Taxes Receivable Prepaid Expenses		543 552		1,297 403
Due from Other Funds		18,737		0
TOTAL ASSETS	\$	102,618	\$	66,783
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE				
Liabilities:				
Accrued Expenses	\$	2,395	\$	1,239
Deferred Inflows of Resources:				
Unavailable Revenue - Delinquent Taxes		164		871
Fund Balance:				
Nonspendable		552		403
Unassigned		99,507		64,270
Total Fund Balance	_	100,059		64,673
TOTAL LIABILITIES, DEFERRED INFLOWS				
RESOURCES AND FUND BALANCE	\$	102,618	\$	66,783
THE CONTROL TO THE BIRDINGS	Ψ	102,010	Ψ	30,703

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND

For the Year Ended December 31, 2021

(With Comparative Amounts for the Year Ended December 31, 2020)

	2021	2021	2020	
	Budget	Actual	Budget	Actual
Revenues:				
Taxes:				
Property Taxes	\$ 50,150	\$ 52,628	\$ 2,478	\$ 50,088
Franchise Fees	2,300	2,689	389	2,702
Total Taxes	52,450	55,317	2,867	52,790
Intergovernmental:				
Local Governmental Aid	18,517	18,517	0	17,958
American Rescue Plan Act	0	16,392	16,392	0
Small City Assistance	0	14,301	14,301	0
Total Intergovernmental	18,517	49,210	30,693	17,958
Charges for Services:				
Permits and Fees	0	100	100	110
City Hall Rent	1,000	460	(540)	720
Total Charges for Services	1,000	560	(440)	830
Other Revenues:				
Miscellaneous Revenues	400	8,245	7,845	294
Interest Earnings	3,000	2,798	(202)	3,204
Total Revenues	75,367	116,130	40,763	75,076
Expenditures:				
General Government:				
Wages	9,890	9,890	0	9,890
Payroll Taxes	757	757	0	752
Insurance	450	1,767	1,317	1,438
Clerk and Treasurer's Bond	0	225	225	350
Office Supplies	284	177	(107)	1,472
Supplies	2,700	2,358	(342)	757
Repair and Maintenance	3,000	775	(2,225)	3,195
Professional Fees	10,000	8,151	(1,849)	8,211
Telephone	1,200	1,383	183	1,241
Bank Service Charges	2,400	0	(2,400)	117
Advertising	0	110	110	0
Dues	0	654	654	627
Liability Insurance	2,400	0	(2,400)	0
Total General Government	33,081	26,247	(6,834)	28,050

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND

For the Year Ended December 31, 2021

(With Comparative Amounts for the Year Ended December 31, 2020)

		Over					
	2021	2021	(Under)	2020			
	Budget	Actual	Budget	Actual			
Expenditures: (Continued)							
Public Safety:							
Utilities	\$ 13,000	\$ 3,488	\$ (9,512)	\$ 3,426			
Supplies	250	250	0	250			
Fire Protection Services	28,121	34,229	6,108	28,121			
Total Public Safety	41,371	37,967	(3,404)	31,797			
Streets:							
Street Repairs	4,000	5,950	1,950	20,150			
Snow Removal	6,100	3,140	(2,960)	5,793			
Total Streets	10,100	9,090	(1,010)	25,943			
Parks and Recreation:							
Supplies	1,900	1,138	(762)	0			
Repairs and Maintenance	0	2,087	2,087	1,350			
Lawn Mowing	5,000	3,865	(1,135)	4,690			
Weed Spraying	0	350	350	1,050			
Rentals	650	0	(650)	0			
Total Parks and Recreation	7,550	7,440	(110)	7,090			
Total Expenditures	92,102	80,744	(11,358)	92,880			
Change in Fund Balance	\$ (16,735)	35,386	\$ 52,121	(17,804)			
Fund Balance - January 1		64,673		82,477			
Fund Balance - December 31		\$ 100,059		\$ 64,673			

# SCHEDULE OF NET POSITION WATER FUND

December 31, 2021

(With Comparative Amounts for December 31, 2020)

	2021	2020
ASSETS		
Current Assets:		
Cash and Cash Equivalents	\$ 237,359	\$ 207,469
Account Receivable	9,129	10,784
Prepaid Expenses	384	283
Due From Other Funds	0	12,808
Total Current Assets	246,872	231,344
Noncurrent Assets:		
Distribution Systems	616,005	616,005
Construction in Progress	86,217	0
Accumulated Depreciation	(384,427)	(368,751)
Total Noncurrent Assets	317,795	247,254
TOTAL ASSETS	\$ 564,667	\$ 478,598
LIABILITIES AND NET POSITION		
Current Liabilities:		
Accounts Payable	\$ 13,963	\$ 7,634
Net Position:		
Net Investment in Capital Assets	317,794	247,254
Unrestricted	232,910	223,710
Total Net Position	550,704	470,964
TOTAL LIABILITIES AND NET POSITION	\$ 564,667	\$ 478,598

# SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL WATER FUND

For the Year Ended December 31, 2021 (With Comparative Amounts for the Year Ended December 31, 2020)

	2021	2021	(Under)	2020	
	Budget	Actual	Budget	Actual	
		-			
Operating Revenues:					
Charges for Services	\$ 24,239	\$ 30,767	\$ 6,528	\$ 20,528	
Operating Expenses:					
Wages	6,028	5,700	(328)	5,500	
Payroll Taxes	0	436	436	421	
Supplies and Chemicals	2,300	1,652	(648)	1,166	
Insurance	0	1,261	1,261	999	
Utilities	9,000	9,068	68	8,347	
Professional Fees	0	4,980	4,980	37,238	
Repairs and Maintenance	7,650	3,561	(4,089)	67,227	
Water Testing Fees	1,050	1,192	142	1,192	
Other Expenses	0	84	84	183	
Depreciation	0	15,676	15,676	15,676	
Total Operating Expenses	26,028	43,610	17,582	137,949	
Income (Loss) from Operations	(1,789)	(12,843)	(11,054)	(117,421)	
Nonoperating Revenues (Expenses): Rental Income	90,636	92,583	1,947	90,989	
Change in Net Position	\$ 88,847	79,740	\$ (9,107)	(26,432)	
Net Position - January 1		470,964		497,396	
Net Position - December 31		\$ 550,704		\$ 470,964	

# SCHEDULE OF NET POSITION SEWER FUND

December 31, 2021

(With Comparative Amounts for December 31, 2020)

ASSETS		2021		2020
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$	90,950	\$	100,518
Receivables:		,		,
Accounts		1,524		1,090
Special Assessments		36,462		35,115
Due From Other Governments		3,731		0
Total Current Assets	-	132,667	-	136,723
Noncurrent Assets:				
Distribution Systems		1,484,865		1,484,865
Accumulated Depreciation		(361,798)		(340,214)
Special Assessments		36,746		73,919
Total Noncurrent Assets		1,159,813		1,218,570
TOTAL ASSETS	\$	1,292,480	\$	1,355,293
LIABILITIES AND NET POSITION				
Current Liabilities:				
Interest Payable	\$	134	\$	199
Due to Other Governments	4	0	-	735
Current Portion of Long-term Debt		36,000		36,000
Total Current Liabilities		36,134	-	36,934
Noncurrent Liabilities:				
Bonds Payable - Less Current Portion		20,227		73,346
Net Position:				
Net Investment in Capital Assets		1,066,839		1,035,305
Restricted		56,227		1,033,303
Unrestricted		113,053		109,034
Total Net Position		1,236,119		1,245,013
Total Post Tosition		1,230,119		1,273,013
TOTAL LIABILITIES AND NET POSITION	\$	1,292,480	\$	1,355,293

# SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL SEWER FUND

For the Year Ended December 31, 2021 (With Comparative Amounts for the Year Ended December 31, 2020)

	2021	2021	(Under)	2020	
	Budget	Actual	Budget	Actual	
Operating Revenues:					
Charges for Services	\$ 28,200	\$ 34,032	\$ 5,832	\$ 34,292	
Operating Expenses:					
Sewer Charges	26,800	23,855	(2,945)	22,797	
Depreciation	0	21,585	21,585	21,585	
Total Operating Expenses	26,800	45,440	18,640	44,382	
Income (Loss) from Operations	1,400	(11,408)	(12,808)	(10,090)	
Nonoperating Revenues (Expenses):					
Interest Expense	(37,093)	(942)	(36,151)	(1,410)	
Special Assessments	41,000	3,456	(37,544)	5,932	
Total Nonoperating Revenues (Expenses)	3,907	2,514	1,393	4,522	
Change in Net Position	\$ 5,307	(8,894)	\$ (14,201)	(5,568)	
Net Position - January 1		1,245,013		1,250,581	
Net Position - December 31		\$ 1,236,119		\$ 1,245,013	

# SCHEDULE OF NET POSITION REFUSE FUND

December 31, 2021

(With Comparative Amounts for December 31, 2020)

ASSETS		2021		2020	
ASSETS					
Current Assets: Account Receivable	\$	1,031	\$	729	
TOTAL ASSETS	\$	1,031	\$	729	
LIABILITIES AND NET POSITION					
Current Liabilities:					
Accounts Payable	\$	2,616	\$	2,475	
Due to Other Governments		307		598	
Due To Other Funds		18,737		12,808	
Total Current Liabilities	_	21,660		15,881	
Net Position:					
Unrestricted		(20,629)		(15,152)	
TOTAL LIABILITIES AND NET POSITION	\$	1,031	\$	729	

# SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL REFUSE FUND

For the Year Ended December 31, 2021 (With Comparative Amounts for December 31, 2020)

			Over					
	2021		2021		(Under)			2020
	I	Budget	Actual		Budget		Actual	
Operating Revenues: Charges for Services	\$	22,143	\$	23,016	\$	873	\$	21,022
Operating Expenses: Garbage Service		30,000		28,493		(1,507)		25,650
Change in Net Position	\$	(7,857)		(5,477)	\$	2,380		(4,628)
Net Position - January 1				(15,152)				(10,524)
Net Position - December 31			\$	(20,629)			\$	(15,152)





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#### MINNESOTA LEGAL COMPLIANCE

Independent Auditor's Report

Honorable Mayor and Members of the City Council Skyline, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the governmental activities, business-type activities, and each major fund of the City of Skyline, Minnesota (the City) as of and for the year ended December 31, 2021, and the related notes to the financial statements, and have issued our report thereon dated August 5, 2022.

The Minnesota Legal Compliance Audit Guide for Cities, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit considered all the listed categories, except that we did not test for compliance with the provisions tax increment financing since the City has no tax increment districts.

In connection with our audit, nothing came to our attention that caused us to believe that the City failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Cities*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the City's noncompliance with the above referenced provisions.

This report is intended solely for the information and use of those charged with governance and management of the City and the State Auditor and is not intended to be and should not be used by anyone other than these specified parties.

Burkhardt & Burkhardt, Ltd. Mankato, Minnesota

Randonalo of Burkhard, Ltd.

August 5, 2022



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Honorable Mayor and Members of the City Council Skyline, Minnesota

In planning and performing our audit of the financial statements of the governmental activities, business-type activities and each major fund of the City of Skyline, Minnesota (the City) as of and for the year ended December 31, 2021, in accordance with auditing standards generally accepted in the United States of America, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. In addition, because of inherent limitations in internal control, including the possibility of management override of controls, misstatements due to error or fraud may occur and not be detected by such controls. However, as discussed below, we identified certain deficiencies in internal control that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. We did not identify any deficiencies in internal control that we consider to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the following deficiencies in the City's internal control to be significant deficiencies:

#### **Financial Report Preparation**

CONDITION: We were requested to assist in drafting the audited financial statement and related footnote disclosures

as part of our regular audit services. Recent auditing standards require auditors to communicate this situation to the City Council as an internal control deficiency. Furthermore, based on recent auditing standards, it is our responsibility to inform you that this deficiency could result in a material misstatement to the financial statements that could have been prevented or detected by your

management. Essentially, the auditors cannot be part of your internal control process.

CRITERIA: Internal controls should be in place to provide reasonable assurance over financial reporting.

CAUSE: The City has informed us that they do not have an internal control policy in place over annual financial

reporting and that they do not have the necessary staff and expertise to prevent or detect a material

misstatement in the annual financial statements including footnote disclosures.



EFFECT: The potential exists that a material misstatement of the annual financial statements could occur and

that a material disclosure could be omitted from the financial statements and not be prevented by the

City's internal control.

RECOMMENDATION: The City should continue to evaluate their internal staff, expertise, and assigned duties to determine

if an internal control policy over financial reporting is beneficial.

**Segregation of Duties** 

CONDITION: During our audit we reviewed internal control procedures over receipts, disbursements, and payroll

and found the City to have limited segregation of duties in these areas.

CRITERIA: There are four general categories of duties: authorization, custody, record keeping, and reconciliation.

In an ideal system, different employees perform each of these four major functions. No one person

should have control over more than two of the four responsibilities.

CAUSE: As a result of the small staff, the City Treasurer controls and maintains the check stock. The Treasurer

also opens the mail, sets up and maintains vendors, approves vouchers for payment, prepares checks,

signs checks with the Mayor, and maintains the accounting records.

EFFECT: The existence of this limited segregation of duties increases the risk of fraud.

RECOMMENDATION: While we recognize staff is not large enough to eliminate this deficiency, we recommend that an

individual, separate from the Treasurer, review cancelled checks received with the bank statement and investigate; voided checks, inconsistent check sequence, and unusual payees. This individual should also review bank reconciliations for accuracy and timeliness of preparation. It is important that the

City Council is aware of this condition and monitor all financial information.

This communication is intended solely for the information and use of the City Council and management, of the City and is not intended to be and should not be used by anyone other than these specified parties.

Burkhardt & Burkhardt, Ltd.

Burkhordt & Burkhardt, Ltd.

Mankato, Minnesota

August 5, 2022